

How Government Shutdowns Affect Markets and the Economy



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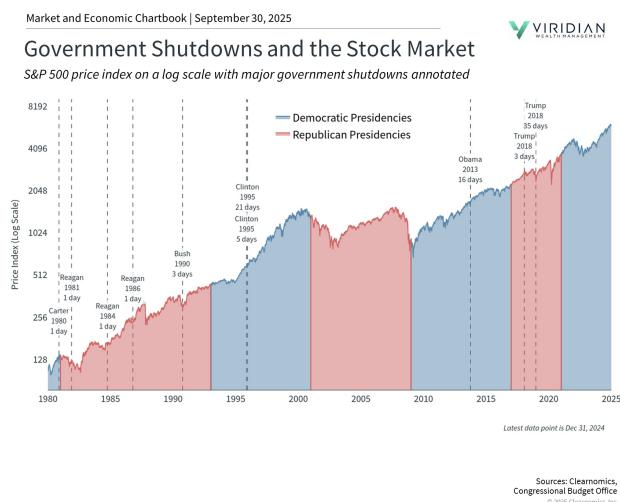
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Washington is back in the headlines as the federal government faces a shutdown if policymakers can't reach a new funding agreement. This adds to a year in which government policies around trade, taxes, immigration, and more have created uncertainty for the economy and markets.

For investors, it's natural to wonder how politics might affect their portfolios, especially for those concerned about the size of the budget deficit and national debt. Understanding the historical patterns, and why markets generally look past them, can help investors maintain perspective during periods of political gridlock.

Political drama in Washington can create uncertainty, but history shows that government shutdowns typically have limited impact on financial markets. While the toll that shutdowns have on government workers can be real, their effect on financial markets has historically been minimal. For long-term investors, these episodes highlight the need to separate political views from financial plans. This is especially important when daily headlines focus on controversial topics that have not historically affected portfolios.

Government shutdowns have not historically affected markets or the economy



On an annual basis, the federal government must pass a budget for the next fiscal year, which begins on October 1. While the government passed the “One Big Beautiful Bill Act” earlier this year that lays out tax and spending policies, a budget is needed to allocate the actual dollars to different departments and agencies. Failure to do so by the deadline means that the government might face a shutdown, resulting in a lapse in government services and employees being furloughed.

It's rare for Congress to pass budget bills on time. This may not be surprising given the increasingly polarized political

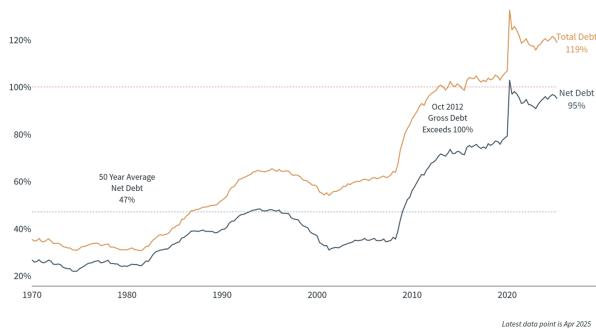
environment in Washington, where compromise has become more difficult to achieve. Over nearly fifty years, Congress has managed to pass appropriations bills before the fiscal year deadline only a few times, making last-minute negotiations the norm rather than the exception. One solution that Congress has used often is known as a “continuing resolution” which temporarily funds the government while lawmakers negotiate. Republicans are currently proposing a seven-week stopgap bill for this purpose.

As the accompanying chart shows, government shutdowns have occurred regularly since 1980 under presidents of both parties, with minimal long-term impact on financial markets. The chart illustrates that this was true even during the most contentious shutdowns, including during the Reagan administration, Clinton's 21-day shutdown in 1995, Obama's 16-day shutdown in 2013, and Trump's 35-day shutdown in late 2018 to early 2019 - the longest on record. For investors, shutdowns have generally served as temporary disruptions rather than fundamental threats to economic growth.

Shutdowns reflect deeper political differences

Federal Debt to GDP

U.S. federal debt as a percentage of GDP, gross and net



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The current situation reflects disagreements over spending priorities, primarily around healthcare. While the immediate funding of the government is the focus, these budget battles reflect deeper differences around the role of government and fiscal responsibility. With federal debt now around 120% of GDP, many agree on the need for fiscal discipline but there is fundamental disagreement as to how this should occur.

What makes this situation unique is the administration's directive for agencies to prepare permanent workforce reduction plans beyond typical temporary furloughs. This represents a departure from previous

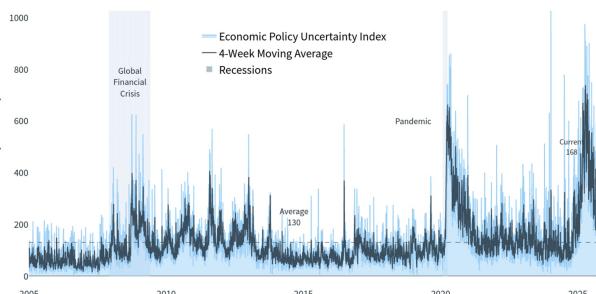
shutdown patterns and could create longer-lasting impacts on the job market and fiscal spending. Note that furloughed federal workers do automatically receive back pay once the shutdown ends, a policy that was enacted as part of the negotiations that ended the 2018 to 2019 shutdown.

For some investors, the threat of a government shutdown may blend in with other fiscal issues such as the debt ceiling. The debt ceiling becomes a problem when spending the government has already approved needs to be paid for, but the Treasury Department isn't authorized to borrow above a certain limit. The only solution in these cases is for Congress to raise the debt limit, or else the government risks defaulting on its obligations. All of these fiscal challenges are one reason the major credit rating agencies have downgraded the U.S. debt below AAA. Fortunately, the One Big Beautiful Bill Act also raised the debt ceiling by \$5 trillion, so this problem can be avoided for some time.

Markets focus on fundamentals, not political headlines

Economic Policy Uncertainty

Uncertainty based on news, taxes, and forecaster disagreement
Index of 100 represents the average from 1985 to 2009



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Baker, Bloom, and Davis,
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So, while many investors have concerns over the fiscal trajectory of the country, government shutdowns have generally been uneventful for financial markets. The reason is straightforward: shutdowns are temporary disruptions that don't change underlying economic fundamentals.

Shutdowns can affect economic data reporting, which may temporarily affect important data used by investors and economists such as the Bureau of Labor Statistics' jobs report and Consumer Price Index. However, this typically only delays the data, with reporting resuming once the shutdown ends. They can also create modest headwinds for economic growth if

they last long enough, as federal workers delay spending and government services are disrupted.

As the Economic Policy Uncertainty chart above demonstrates, tariffs and taxes earlier this year created significant challenges for investors. However, with recent clarity around both issues, this measure has fallen toward the longer run average. While a shutdown could always result in greater uncertainty, history shows that even longer government disruptions have not generally impacted investors.

The bottom line? Government shutdowns may dominate headlines, create challenges for federal workers, and disrupt important services, but they have historically had minimal impact on financial markets. Investors should continue to focus on their financial plans rather than daily events in Washington.

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